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Croydon & Lewisham Street Lighting Joint Committee Agenda



To:

Councillors Scott Roche, Robert Ward, Amanda De Ryk and Louise Krupski

A meeting of the Croydon & Lewisham Street Lighting Joint Committee which you are hereby invited to attend, will be held Thursday, 19 October 2023 at 6.30 pm. Room 1.01 and 1.02 - Bernard Weatherill House, Mint Walk, Croydon CR0 1EA.

Katherine Kerswell
Chief Executive
London Borough of Croydon
Bernard Weatherill House
8 Mint Walk, Croydon CR0 1EA

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If you require any assistance, please contact Kenny Uzodike as detailed above.

AGENDA

1. Appointment of Chair and Vice-Chair

To appoint a Chair and Vice-Chair for the Croydon & Lewisham Street Lighting Joint Committee for the 2023-24 municipal year.

2. Apologies for absence

To receive any apologies for absence from any members of the Committee.

3. Minutes of the previous meeting (Pages 5 - 8)

To approve the minutes of the meeting held on 13 October 2022 as an accurate record.

4. Disclosure of Interest

Members and co-opted Members of the Council are reminded that, in accordance with the Council's Code of Conduct and the statutory provisions of the Localism Act, they are required to consider **in advance of each meeting** whether they have a disclosable pecuniary interest (DPI), an other registrable interest (ORI) or a non-registrable interest (NRI) in relation to any matter on the agenda. If advice is needed, Members should contact the Monitoring Officer **in good time before the meeting**.

If any Member or co-opted Member of the Council identifies a DPI or ORI which they have not already registered on the Council's register of interests or which requires updating, they should complete the disclosure form which can be obtained from Democratic Services at any time, copies of which will be available at the meeting for return to the Monitoring Officer.

Members and co-opted Members are required to disclose any DPIs and ORIs at the meeting.

- Where the matter relates to a DPI they may not participate in any discussion or vote on the matter and must not stay in the meeting unless granted a dispensation.
- Where the matter relates to an ORI they may not vote on the matter unless granted a dispensation.
- Where a Member or co-opted Member has an NRI which directly relates to their financial interest or wellbeing, or that of a relative or close associate, they must disclose the interest at the meeting, may not take part in any discussion or vote on the matter and must not stay in the meeting unless granted a dispensation. Where a matter affects the NRI of a Member or co-opted Member, section 9 of

Appendix B of the Code of Conduct sets out the test which must be applied by the Member to decide whether disclosure is required.

The Chair will invite Members to make their disclosure orally at the commencement of Agenda item 3, to be recorded in the minutes.

5. Urgent Business (if any)

To receive notice of any business not on the agenda which in the opinion

of the Chair, by reason of special circumstances, be considered as a matter of urgency.

6. **Joint Street Lighting PFI Update** (Pages 9 - 24)

The Joint Report of the Executive Director of Place (Croydon) and Executive Director, Resources & Regeneration (Lewisham).

7. Exclusion of the Press & Public

The following motion is to be moved and seconded as the "camera resolution" where it is proposed to move into part B of a meeting:

"That, under Section 100A(4) of the Local Government Act, 1972, the press and public be excluded from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information falling within those paragraphs indicated in Part 1 of Schedule 12A of the Local Government Act 1972, as amended".

MINUTES OF THE CROYDON & LEWISHAM STREET LIGHTING JOINT COMMITTEE

Thursday, 13 October 2022 at 6.30 pm

Members Present:

In Person: Councillor Krupski (Chair), Councillor Roche (Vice-Chair),

Councillor Ward

Virtually: N/A

NB: Those Councillors listed as joining virtually were not in attendance for the purposes of the meeting being quorate, any decisions taken, or to satisfy the requirements of s85 Local Government Act 1972.

Also present: John Algar (PFI Manager LB Croydon (LBC (Officer)), Claudette Minott (Clerk)

Apologies: Councillor De Ryk

1. Election of Chair and Vice-Chair

The Committee Clerk requested nominations for the positions of Chair and Vice-Chair for the Committee, for the municipal year 2022/23.

Councillor Roche nominated and Councillor Ward seconded the nomination to appoint Councillor Krupski as Chair of the Committee, for of the 2022/23 municipal year.

Councillor Krupski nominated and Councillor Ward seconded the nomination to appoint Councillor Roche as Vice-Chair of the Committee, for of the 2022/23 municipal year.

The Committee unanimously agreed both appointments.

2. Minutes

RESOLVED that the minutes of the Croydon & Lewisham Street Lighting Joint Committee meeting held on 21 October 2021 be agreed.

3. Declarations of Interest

None

4. Urgent Business (if any)

The Chair recommended the Committee would discuss urgent business in Part 1 of the meeting and if it were necessary that any urgent business be discussed in Part 2 of the meeting, the Committee would review and agree to the Exclusion of the Press and Public Notice, in order for the meeting to move into the Part 2, closed session.

RESOLVED The Committee agreed the Chairs recommendation to agree the Exclusion of the Press and Public Notice for the meeting to be moved into the Part 2, closed session, for this item if necessary.

5. Joint Street Lighting PFI Update

The Officer introduced the report which advised the Committee of the overall performance of the service provider during the period September 2021 – August 2022. There are no issues with the performance standards within the contract and the service provider is performing well.

The Committee was asked to agree the following recommendations:

- Note the performance of Service Provider in respect of the street lighting PFI for September 2021 - August 2022
- Approve the proposed unitary charges for 2022/3 of £2.765m for Croydon and £1.555m for Lewisham (based on a 64% to 36% split)
- Approve the forecasted contract management and monitoring costs for 2022/23 of £145,000 for Croydon and £81,000 for Lewisham (based on 64% to 36% split).

Members asked questions such as:

- The definition of serious problems
- If a member of the public noted an issue, who would they call from Milestone

The Officer gave a definition of what constituted serious problems and how the operatives would respond, to resolve the identified problem/s.

Members were advised by the Officer that Milestone had a .out of hours emergency call centre was also open outside of its normal office hours.

The Committee were asked to note the contents of the report.

RESOLVED that the report be noted.

6. Exclusion of Press and Public

Recommendation

The following motion be moved and seconded where it was proposed to move into part 2 of a meeting, if required:

It was recommended that under Section 100(A) (4) of the Local Government Act 1972, That, under Section 100A (4) of the Local Government Act, 1972, the press and public be excluded from the meeting for the following item of

business on the grounds that it involves the likely disclosure of exempt information falling within those paragraphs indicated in Part 1 of Schedule 12A of the Local Government Act 1972:-

- 4. Urgent Business (if any)
- 5. Joint Street Lighting PFI Update

The Committee were asked to review and agree to the Exclusion of the Press and Public Notice, in order for the meeting to move into the Part 2, closed session.

RESOLVED that the Exclusion of the Press and Public Notice be agreed by the Committee and the meeting then moved into the Part 2, closed session. The Committee discussed the following:

- Financial viability of the installation of LED lanterns
- Potential savings of installation LED lanterns
- Time frames for installation of LED lanterns
- Maintenance of the LED lanterns
- The effects of LED lighting
- Possibility of splitting the contract between the two local authorities

Members asked questions that were answered by the Officer.

The Committee requested feedback from Milestone regarding the issues raised. The Officer advised Members that he would raise the issues with Milestone.

ACTION

Officer to raise issues with Milestone, with a 2-month deadline allowed for their response. Response to come back to Committee.

The Committee were asked to note the contents of the report.

RESOLVED that the report be noted.

The meeting ended at 7.19 pm.



Agenda Item 6

LONDON BOROUGH OF CROYDON

REPORT:	Croydon &Lewisham Street Lighting Joint Committee						
DATE OF DECISION	19 October 2023						
REPORT TITLE:	The Joint Street Lighting PFI Update						
CORPORATE DIRECTOR / DIRECTOR:	Croydon: Corporate Director of Sustainable Communities, Regeneration and Economic Recovery. Lewisham: Executive Director for Place						
LEAD OFFICER:	John Algar: Street Lighting Manager						
LEAD MEMBER:	Croydon: Councillors Scott Roche and Robert Ward Lewisham: Councillors Louise Krupski and Amanda De Ryk						
AUTHORITY TO TAKE DECISION:	N/A: Governance of PFI Contract.						
KEY DECISION?	N/A						
[Insert Ref. Number if a Key Decision]							
CONTAINS EXEMPT INFORMATION?	NO						
(* See guidance)							
WARDS AFFECTED:	All						

SUMMARY OF REPORT:

This report advises the Committee of the overall performance of the service provider during September 2022 – August 2023.

COUNCIL PRIORITIES:

Croydon:

Croydon Councils corporate priorities of cleaning up Croydon, addressing planning and town centre regeneration, tackling violent crime, speeding up housing improvements and financial discipline and recovery.

Lewisham

Lewisham Council's corporate priorities of making Lewisham greener and building safer communities.

FINANCIAL IMPACT:

Noting the recommendations in this report will reflect the agreement made by Croydon and Lewisham Council to the sums set out in the P.F.I contract agreement. Each authority has made plans as it considers appropriate for the financial implications of the project. No additional expenditure is proposed because of this report.

1. Recommendations

The Committee is asked to:

- Note the performance of Service Provider in respect of the street lighting PFI for September 2022 - August 2023
- Approve the proposed unitary charges for 2023/4 of £2.834m for Croydon and £1.594m for Lewisham (based on a 64% to 36% split)
- Approve the forecasted contract management and monitoring costs for 2023/4 of £162,000 for Croydon and £101,000 for Lewisham (based on 64% to 36% split).

Actions from last meeting: 13 October 2022

JA to push Milestone for reduction in costs for LED lantern replacements.

Ongoing discussions have been held with Milestone to seek reduction in installation costs for LED lanterns to become a viable solution for each Authority.

Milestone to present proposal to authority at joint meeting arranged for 28 September 2023.

2.Executive Summary

2.1 This report advises the Committee of the overall performance of the service provider during September 2022 – August 2023.

3.Detail: Operational Performance Standards Overview

- 3.1 The Output Specification for this contract defines both Councils' requirements for the service that the service provider shall provide pursuant to this contract. The performance standards within the Output Specification specify the required outcome, service delivery, performance requirements and measurement criteria in respect of each part of the service. The performance is reviewed on a monthly basis as part of the "Monthly Monitoring Report" and this is linked directly to any financial adjustments for failing to meet the minimum requirements set out each performance standard.
- 3.2 The service provider shall perform the service in accordance with the following performance standards:

PS1 – Core Investment Programme.

3.3 The service provider designed and installed new apparatus during the five-year Core Investment Programme (CIP) across both councils to the current British Standards and contract specification. The Core Investment Programme was completed 31 October 2016. The Croydon Public Lighting Network Cable has been de-energised and abandoned by UKPN. The old stumps that were previously keeping the Public Lighting Network Cable functioning have been completely removed.

PS2 - Planned Maintenance, Inspection and Testing.

3.4 This performance standard covers planned maintenance, inspection and testing of street lighting equipment. Routine scouting of all streetlights (including CMS) is undertaken, and the performance is measured over a four-month period.

During the period September 2022 – August 2023 the following wards were completed as part of the Annual Programme:

Bulk Clean and Change & Electrical Testing (Columns Y1)

Lewisham: Brockley (800), Lee Green (819), Ladywell (745), Evelyn (1393), Telegraph Hill (888), New Cross Gate (1147), Downham (1038)

Croydon: Heathfield (1464), Purley (1297), Selsdon & Ballards (919),

Total Assets: 10,510 across both boroughs.

Electrical Testing Signs (Signs Y2)

Lewisham: Brockley (218), Lee Green (121), Ladywell (57), Evelyn (176), Telegraph Hill (129), New Cross Gate (101), Downham (159),

Croydon: Heathfield (165), Purley (131), Selsdon & Ballards (23),

Total Assets: 1280 across both boroughs

Signs Clean only (Y2)

Lewisham: Catford South(57), Perry Vale(87), Bellingham(49), Forest Hill(60), Sydenham(38), Blackheath(171), Grove Park(57), Crofton Park(98), Lewisham Central(163), Brockley(218), Rushey Green(104), Lee Green(120), Ladywell(55), Evelyn(182), Telegraph Hill(135), New Cross Gate(98), Downham(212)

Croydon: Ashburton(123), Fieldway(72), New Addington(79), Shirley(84), Broad Green(326), Norbury(72), South Norwood(153), Thornton Heath(150), Upper Norwood(179), Waddon(222), West Thornton(141), Addiscombe(179), Bensham Manor(150), Fairfield(413), Selhurst(210), Woodside(224), Croham(285), Heathfield(166), Purley(134), Selsdon & Ballards(20), Coulsdon East(69), Coulsdon West(235), Kenley(49), Sanderstead(113).

Total Assets: 5,752 across both boroughs

Visual Inspections (Y1)

Lewisham: Lewisham Central (931), Brockley(798), Rushey Green(824), Lee Green(819), Ladywell(745), Evelyn(1379),

Croydon: Addiscombe (681), Bensham Manor(565), Fairfield(1528), Selhurst(885), Woodside(921), Croham(1411), Purley(1297),

Total Assets: 12,784 across both boroughs.

The service provider continues to deliver a good standard of performance within this performance standard. Joint site inspections are carried out between client monitoring team and service provider to verify works have been completed.

Structural Testing: Demmed to Comply Lamp Columns

Lewisham: Catford South (141), Perry Vale(45), Forest Hill(152), Sydenham(47), Blackheath(72), Grove Park(176), Crofton Park(95), Lewisham Central(152), Brockley(129), Rushey Green(342), Lee Green(148), Ladywell(105), Evelyn(223), Telegraph Hill(299), New Cross Gate(256), Downham(349).

Croydon: Fieldway(23), New Addington(78), Broad Green(4), Norbury(56), South Norwood(67), Thornton Heath(8), Waddon(99), West Thornton(45), Bensham Manor(18), Fairfield(92), Selhurst(148), Woodside(151), Heathfield(21), Purley(40), Coulsdon East(6), Coulsdon West(110), Sanderstead(88).

Total Assets: 3,785 across both boroughs.

3.5 The table below illustrates the overall performance over the last 12 months for lights in light. The service provider continues to perform at a high standard and has achieved the required level of 99% lights throughout this period, therefore no financial adjustment has occurred within this performance standard.

	August 2023	July 2023	June 2023	May 2023			
# occasions not In Light	151	143	142	145			
# Lighting Points	47,873	47,812	47,806	47,811			
In Light **	99.685% L	99.701% I	99.703% l	99.697% 			
In Light:	99.696%						
	April 2023	March 2023	February 2023	January 2023			
# occasions not In Light	86	144	140	191			
# Lighting Points	95,706	95,602	95,582	95,298			
In Light **	99 ₁ 910%	99.849%	99.854%	99,800%			
In Light:		00.9	l 353%				
in Light:		99.0	555%				
	December 2022	November 2022	October 2022	September 2022			
# occasions not In Light	109	155	205	163			
# Lighting Points	95,454	95,374	47,646	47,613			
In Light **	99,886%	99.837%	99.570%	99,658%			
In Light:		99.7	l '38%				

3.6 Client monitoring team continue to carry out its own shadow night scouts to verify the quality of the service providers night scouts and to review all vehicle tracker reports. The accuracy of the Central Management System is also validated.

The client monitoring team continue to carry out night and day site checks to verify that all car park, subway and housing assets are operating correctly. Management Information system used to verify all findings. All column outages are reported via City Touch on the Central Management System.

The service provider continues to deliver a good standard of performance within this performance standard. Joint site inspections carried out between client monitoring team and service provider to verify works have been completed.

Service provider still scouting for illuminated signs out of light, doors off, damaged sign plates, twisted sign lights or any other maintenance issues to any other attachments. Service provider continues to night scout at their own discretion. All car parks and subways where fittings do not have the capacity for nodes to be connected to the CMS are being scouted in the daytime as these are operational 24 hours.

PS3 - Operational Responsiveness and Reactive Maintenance.

- 3.7 This performance standard covers the operational responsiveness of the service provider to attend to faults within the relevant rectification period.
- 3.8 The tables below illustrate the performance for emergency and non emergency faults in and out of time for the period of September 2022 August 2023.

Table 1 - Faults completed within contractual timescale:

Fault Type	Nu	Number of occasions: In Time						
	Sept	Oct	Nov	Dec	Jan	Feb	Mar	
	2022	2022	2022	2022	2023	2023	2023	

Emergency faults	11	10	12	12	19	5	18
Non- Emergency Faults	328	341	362	227	431	288	319

Fault Type	Number of occasions: In Time						
	Apr 2023	May 2023	Jun 2023	Jul 2023	Aug 2023		
Emergency faults	18	12	14	14	8		
Non- Emergency Faults	229	285	336	334	316		

Table 2 - Faults completed outside contractual timescale.

	Number of occasions: Out of Time								
Fault Type	Sept 2022	Oct 2022	Nov 2022	Dec 2022	Jan 2023	Feb 2023	Mar 2023		
Emergency faults	0	0	0	0	1	0	0		
Non- Emergency Faults	0	1	1	0	1	0	0		

Fa14	N	Number of occasions: Out of Time							
Fault Type	Apr 2023	May 2023	Jun 2023	Jul 2023	Aug 2023				
Emergency faults	0	0	0	0	0				
Non- Emergency Faults	0	0	0	1	0				

3.9 During this reporting period as detailed in table 2 above, all emergency faults were attended within the 1-hour timeframe apart from January 2023 where operative was late due to wrong operative being called from Milestones call centre. Evidence was provided by service provider of which financial adjustment was waived.

For non – emergency Faults as detailed in table 2 above, all faults were repaired within the 4-day rectification timeframe apart from October 2022, November 2022, January 2023 and July 2023 of which financial adjustments were applied.

PS4 - Contract Management and Customer Interface.

- 3.10 For the service period, the service provider shall provide a customer care and contract management service in accordance with this Performance Standard that includes the development, operation and maintenance of a Management Information System (MIS) and Customer Care System (CCS).
- 3.11 The table below shows telephone calls received by the call centre and emergency phone line during the period September 2022 to August 2023. The performance target is 95% of all calls being answered within 25 seconds of which this target has been achieved.

Sep 2022	Oct 2022	Nov 2022	Dec 2022	Jan 2023	Feb 2023	Mar 2023	Prescribed response period
99	104	98	68	83	83	101	= # calls received by call centre/ emergency phone line
97	104	96	65	82	82	99	= # answered by a trained call agent within 25 seconds
97.8%	100%	97.96%	95.59%	98.80%	98.80	98.02%	= % answered by a trained call agent within 25 seconds

Apr 2023	May 2023	Jun 2023	Jul 2023	Aug 2023	Prescribed response period
99	70	62	74	85	= # calls received by call centre / emergency phone line
99	69	60	73	83	= # answered by a trained call agent within 25 seconds
100%	98.57%	96.77%	98.65%	97.65%	= % answered by a trained call agent within 25 seconds

PS5 - Strategic Assistance and Reporting.

- 3.12 The service provider shall provide relevant, accurate and timely information to the councils on its performance in relation to the services in Monthly Service Reports and Annual Service Reports to ensure that the strategic assistance and reporting procedures adopted for delivery of the Service:
 - (i) enable the Councils to properly monitor the Service and have sufficient data and information to assess accurately what Adjustments, (if any) to the Unitary Charge should be made.
 - (ii) allow the Councils to demonstrate that it is achieving its Best Value Duty and continuous improvement in the delivery of the Service; and
 - (iii) allow the Councils to regularly review the Service to determine whether it meets current and future needs; consult with users and other stakeholders and benchmark performance against other Service Providers.

Monthly monitoring and Monthly Payment Reports are combined to reduce the administration burden for the councils and are provided by the fifth business day of the month following the month for which the report relates.

For this period all reports were received on time.

PS6 - Working Practices.

3.13 Performance Standard 6 requires the Service Provider to ensure it operates the day-to-day working practices correctly and safely.

During September 2022 – August 2023 there were no serious or urgent service failures.

Routine service failures were identified during this period but for May 2023 financial adjustments were applied as exceeding the 25 permitted points target. These were for permit failures in accordance with Appendix 21 table and PS6 performance target.

Overall, the service provider continues to perform very well with regards to staff Health & Safety issues for its own staff and ensuring site conditions are monitored and kept in a safe condition.

Fortnightly meetings are carried out with the service provider, to resolve any potential issues and collaborate works with both authorities NRSWA teams to minimize any disruption.

Below is the table of any service failures under PS6 Working Practices

Categories of the faults relating to these practices are detailed below:

Fault Type	Definition	September 2022	October 2022	November 2022	December 2022	January 2023	February 2023	March 2023
	Any Service Failure that: (a) poses a material							
Urgent service faults	risk to life; or (b) poses a material risk of damage to	0	0	0	0	0	0	0
	person and/or property; or (c) poses a material	U	U	0	U	0	U	0
	risk of significant financial loss and/or disruption to the Authority.							
Serious service faults	Any Service Failure that is such that it may develop into an Urgent Service Failure if not rectified or attended to in accordance with Good Industry Practice.	0	0	0	0	0	0	0
Routine service faults	Any Service Failure that is not immediately detrimental or likely to lead to a Serious Service Failure or an Urgent Service Failure, but that, if not rectified or attended to in accordance with Good Industry Practice, may adversely impact on the Service and / or the Authority's reputation and / or the Service Provider's reputation.	0	0	0	10	15	15	0

Fault Type	Definition	April 2023	May 2023	June 2023	July 2023	August 2023
Urgent service faults	Any Service Failure that: (a) poses a material risk to life; or (b) poses a material risk of damage to person and/or property; or (c) poses a material risk of significant financial loss and/or disruption to the Authority.	0	0	0	0	0
Serious service faults	Any Service Failure that is such that it may develop into an Urgent Service Failure if not rectified or attended to in accordance with Good Industry Practice.	0	0	0	0	0
Routine service faults	Any Service Failure that is not immediately detrimental or likely to lead to a Serious Service Failure or an Urgent Service Failure, but that, if not rectified or attended to in accordance with Good Industry Practice, may adversely impact on the Service and / or the Authority's reputation and / or the Service Provider's reputation.	0	30	20	0	0

PS7 - Reporting to the Authority.

3.14 In order for the Councils to monitor the performance of the service provider and to ensure appropriate monthly payments are made under the contract, the service provider shall provide accurate and complete reporting to the Councils on how the service provider is complying with the requirements of the Output Specification.

Over this period the committee are asked to note all reports were submitted on time.

PS9 - Central Management System.

- 3.15 When this contract was awarded both councils opted for a Central Management System (CMS) to be installed to all streetlights as part of a "mandatory variant solution". In technical terms the key difference between the mandatory variant solutions and standard Solutions is that the mandatory variant solution enables lights to be dimmed, or brightened, flexibly, whereas in the standard solution lights will only come on and off at fixed ambient light levels. The advantage of the mandatory variant solutions is its flexibility, and the opportunity that it affords to cut energy consumption and therefore costs or otherwise to respond to policy considerations. This is something both boroughs have explored under a Variable Lighting Policy.
- 3.16 Once the Independent Certifier issued the Certificate of Compliance for the new street lighting on a street-by-street basis the Service Provider ensured that all Replacement CIP Apparatus is connected to and operating on the Central Management System.

The client team are continuing to monitor the current operation of the CMS which has resulted in a reduction of failures within the system. Client team officers review the information provided by City Touch so that checks can be carried out to ensure any outages are raised within the M.I.S within the 4-day rectification period.

3.17 After the completion of the Core Investment Programme across both boroughs as of August 2023 there are 41,370 street lighting columns connected to the Central Management System (see below). The remaining assets are in subways and car parks that are not connected to the CMS and are scouted separately.

	Croydon	Lew	isham	Months Total		
Previous Total	25,011	16	,298	41,309		
Aug-23	59		2	61		
Current Total	25,070	16	,300	41,370		
Total Number of Ce	ertified assets connected to CMS		41,370			
Days in Month			31			
Unit/days Comms			1,282,470			
Number of Unreachable units in month			300			
CMS Communicating			99.98%			

- 3.18 Lewisham introduced their variant lighting level policy in November 2016 which received Mayor and Cabinet approval. To date the service provider and the client monitoring team have still not received any specific complaints in relation to the introduction of this policy.
- 3.19 Croydon have now introduced a variant lighting level policy after a successful trial period. To date the service provider and the client monitoring team have still not received any specific complaints in relation to the introduction of this policy.

4. CONSULTATION

- 4.1 During the mobilisation phase and throughout the CIP, the Service Provider was required to liaise and consult with all relevant bodies, which included the Councils, its officers, and all other stakeholders.
- 4.2 There is a mechanism built within the Output Specification to ensure that this consultation process takes place.
- 4.3 As the CIP programme has finished both Authorities have agreed not to consult with residents about any customer satisfaction surveys as they feel the information will not be beneficial.

5 FINANCIAL AND RISK ASSESSMENT CONSIDERATIONS

- As per the Co-Operation Agreement the Joint Committee is required to submit final estimates for approval to the Constituent Authorities no later than November 30th. The Joint Committee is then to set its budget no later than March 15th each year. The structure of the Payment Mechanism includes a payment in arrears for the service. Any under performance in a period will be reflected in a payment adjustment in the following period. A draft Monthly Payment Report is provided to the Councils within five business days of the month for which it is reporting no later than the end of the month a final monthly payment report is issued to the authority and the authority has 20 business days to settle the account.
- 5.2 The budget for running the Joint Committee itself is minimal and can be contained within the overall project budget or other existing budgets. The contract budget for the year is as set out in the PFI financial model. This budget includes provision for expenditure on the PFI contract itself, the contract monitoring costs and contributions into the sinking fund to even out PFI liabilities over the life of contract, with LBC acting as the lead authority on payments. The anticipated cost for 2023/24 is expected to be £11.539m. The proposed unitary charge in 2023/24 for Croydon and Lewisham works out at £2.834m and £1.594m respectively (based on agreed 64% to 36% split), with the remaining contribution derived from PFI credits provided by the Department for Transport. Energy costs are paid directly to the respective energy suppliers by the individual authorities and are not part of the sinking fund payment process.
- 5.3 The forecasted contract management and monitoring costs for 2023/24 based on 64% to 36% split are Croydon £162,000, Lewisham £101,000.
- The financial model sinking fund is periodically reviewed to ensure that adequate resources are set aside for future liabilities. The contributions for 2023/24 have been adjusted accordingly. These are offset in part by contract performance deductions.
- 5.5 Both Croydon and Lewisham have completed the refinancing of the senior debt related to the Croydon & Lewisham Street lighting PFI.

Approved by: Darrell Jones, Acting Head of Finance (Croydon) 22/09/2023.

Approved by: Shola Ojo, Strategic Finance Business Partner HRPR (Lewisham) 25/09/23.

6. LEGAL CONSIDERATIONS

To align the constituent authorities, the legal teams created two agreements, the Governance Agreement and the Co-operation Agreement.

- 6.2 The Governance Agreement was put in place to set out the joint arrangements for the management of the joint street lighting PFI Project. It details the functions of the Joint Committee, its constitution and decision-making powers.
- 6.3 The Co-operation Agreement sets out the detailed arrangements relating to operation matters including how any disputes between the constituent authorities are to be settled and budget provisions to cover the management costs of the Project.
- 6.4 It is the function of the Joint Committee to monitor the operational performance of the Service Provider and to receive reports from the Management Board consisting of two representatives of each constituent authority as to the Service Provider's performance over the last guarter.

Approved by: Kiri Bailey, Head of Commercial & Property Law (Croydon) 26/09/2023.

Approved by: Melanie Dawson, Principal Lawyer (Lewisham) 22/09/2023.

7. HUMAN RESOURCES IMPACT

7.1 There are no Human Resources considerations arising from this report. If any should arise these will be managed under the Councils Policies and Procedures.

Approved by: Jennifer Sankar, Head of Human Resources (Croydon) for Housing Directorate and SCRER Directorate for and on behalf of Dean Shoesmith, Chief People Officer (Croydon). 21/09/2023.

8. EQUALITIES IMPACT

8.1 An updated Equalities Impact Assessment (EIA) has been undertaken, and there are no specific disadvantages associated with replacing the street lighting in the boroughs. Indeed, the enhanced lighting will be of benefits to all residents and businesses.

Lewisham and Croydon have introduced their variable lighting Policies across both boroughs which included an updated EIA.

Both Authorities have their own separated policies which do not need to be linked.

Approved by: Denise McCausland, Equalities Programme Manager (Croydon) 21/09/2023.

9. ENVIRONMENTAL IMPACT

9.1 Carbon emissions from Croydon & Lewisham's Street lighting are shown in the tables below. While annual consumption has steadily decreased since 2019/20 the total annual CO₂ emissions have decreased by 58% over 6 years. This is due to the rapid decarbonisation of the UK electricity grid that has been achieved by significant growth of renewable energy generation (primarily offshore wind and large-scale solar farms).

Croydon

Year	Consumption kWh	CO ₂ tonne	Grid carbon emission factor (kg CO ₂ kWh)
2022/23	7,028,724	1,468	0.20890
2021/22	8,652,508	1,837	0.21233

2020/21	8,989,281	2,256	0.25091
2019/20	10,450,119	2,875	0.27511
2018/19	11,320,710	3,451	0.30482
2017/18	10,014,298	3,820	0.38146
2016/17	9,860,865	4,404	0.44662

Lewisham

Year	Consumption kWh	CO₂ tonne	Grid carbon emission factor (kg CO ₂ kWh)
2022/23	4,292,280	897	0.20890
2021/22	4,233,664	968	0.22876
2020/21	4,126,786	1,035	0.25091
2019/20	4,381,438	1,205	0.27511
2018/19	4,432,250	1,351	0.30482
2017/18	4,900,020	1,869	0.38146
2016/17	6,357,241	2,839	0.44662

- 9.2 The CMS functionality has helped manage the total annual consumption through implementation of both boroughs Variant Lighting Level Policies. Reductions achieved through this has minimised electricity costs and the associated CO₂ emissions. Further consumption reductions would be secured from moving to LED lamps (subject to viability assessment).
- 9.3 Croydon Council has declared a 'Climate Emergency' and has set a target to be carbon neutral by 2030. Croydon does not purchase renewable electricity as certified by 'Renewable Energy Guarantee of Origin' (REGO) certificates. This is because such supplies do not deliver any additional CO₂ savings than a standard electricity contract. The decarbonisation of the grid (as highlighted in the above table) has been achieved by the regulated market subsidy mechanisms. The cost of this is passed on to all electricity users via the fixed charges. Current government policies are to deliver a zero-carbon grid by 2050. Croydon will therefore need to secure additional zero carbon electricity through its contracts to achieve the 2030 target.
- 9.4 Croydon is currently working with other London boroughs to identify the best value options to secure 100% renewable electricity. This is through the 'Renewable Power for London' programme established by London Councils.
- 9.5 Lewisham Council declared a Climate Emergency in 2019 and in 2020 published its Emergency Action Plan setting out actions in support of the ambition for the borough to be net zero by 2030. Achieving that ambition is hugely challenging and will require significant and sustained investment nationally, regionally, and locally. As part of that the Council is looking to demonstrate leadership through decarbonising its own operations, which includes street lighting. Based on the Council's most recent published data on corporate carbon emissions for the full year 2020/21 street lighting equates to just over 10% of the Council's scope 1 and 2 emissions from sources owned and managed by the Council.
- 9.6 In 2017/18 Lewisham Council achieved a reduction of 1,457,221 kWh and consequently a reduction of almost 1,000 tonnes of CO2 because of a new variable lighting policy through the

CMS functionality. This policy implemented targeted dimming of streetlights, the pushing back of switch-on times and bringing forward of switch-off times for streetlights.

9.7 Lewisham Council supports the ongoing assessment of the viability of LED lights which could offer further significant reductions in energy consumption and associated emissions.

Approved by: Bob Fiddik, Team Leader – Sustainable Development & Energy (Croydon) 26/09/2023.

Approved by: Martin O'Brien – Climate Resilience Manager (Lewisham) 22/09/2023.

10. CRIME AND DISORDER REDUCTION IMPACT

10.1 The general improvement of the street lighting has as expected had a positive impact in the lower levels of crime and disorder.

11. CUSTOMER IMPACT

- 11.1 The core objective of the street lighting replacement programme, the replacement of the existing aged equipment with a new and well-maintained service, had a positive impact on the residents.
- 11.2 Croydon has introduced their variant lighting level policy and results show there is no impact on residents and stakeholders as no complaints been received.

12. DATA PROTECTION IMPLICATIONS

12.1 Will the subject of the report involve the processing of "personal data"?

Has a Data Protection impact assessment (DPIA) been completed? **Not Required**.

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Appendices to add to this report: None

Background Papers: None

